

Translation



The following document is the 2019 budget of the PRC Ministry of Public Security, which is responsible for China's police forces and for maintaining social stability.

Title

Ministry of Public Security 2019 Budget
公安部2019年部门预算

Author

PRC Ministry of Public Security (MPS; 公安部)

Source

MPS website. The MPS 2019 budget is undated (other than the year), but most other PRC government ministries released their budgets to the public in early April of that year.

The Chinese source text is available online at:

<https://web.archive.org/web/20200528202125/https://app.mps.gov.cn/n2257048/n2257065/c6456394/part/6456409.pdf>

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Part I. Overview: The Ministry of Public Security

I. Main functions

The Ministry of Public Security, being a constituent ministry of the State Council, oversees public security matters nationwide. It is the topmost leading and coordinating organ of China's public security work. Due to a reorganization still underway, main functions of the Ministry of Public Security are disclosed here in the pre-reorganization form, including:

(1) Researching and developing public security work policies and principles. Drafting relevant laws and regulations. Guiding, overseeing, and inspecting public security work nationwide.

(2) Keeping track of activities that undermine social stability, domestic security, and social safety (社会治安). Guiding and overseeing local public security departments, according to law, on investigating activities endangering social safety and order. Managing according to law household registration, national ID cards, firearms and ammunition, hazardous substances, and special industries.

(3) Overseeing and guiding crime investigation. Coordinating the disposition of critical crime cases, public security incidents, and mass incidents. Overseeing terrorism prevention and counter-terrorism.

(4) Managing nationality, port, and border inspection works according to laws. Providing guidance and overseeing traffic safety and traffic order, as well as motor vehicle and driver management.

(5) Providing guidance for and overseeing the safeguarding of government organs, social groups, enterprises, public institutions,¹ and major construction projects as provided by local public security departments. Such duties also extend to the security functions of civilian security guard organizations and the security of the public information network.

(6) Providing guidance for and overseeing local public security departments to ensure the latter lawfully uphold law enforcement, administer penalties, and do supervision and inspection. Providing guidance for the management of jails, detention centers, and compulsory drug addiction treatment centers.

(7) Organizing and implementing security guard duties for Party and state leaders, as well as foreign visitors of significance.

(8) Organizing and implementing public security-related science and technology work. Planning public security and forensic technology developments. Developing police safety standards and systems for public security departments, including police equipment, uniform

¹ Translator's note: "Public institutions" (事业单位) are organizations created and led by PRC government departments that provide social services. Unlike state-owned enterprises (SOEs), public institutions do not create material products and do not generate income. Public institutions are not considered government agencies, and their employees are not civil servants. Most public institutions are fully or partially government-funded, but some fully privately funded (but still government-led) public institutions exist. Public institutions typically provide services in areas such as education, science and technology, culture, health, and sanitation.

provision, and funding.

(9) Organizing exchanges and collaborations with international police forces, including Interpol, police forces of foreign countries, and those of the Hong Kong and Macau Special Administrative Regions (SAR) and the Taiwan region. Fulfilling international treaties and cooperation agreements.

(10) Developing guidelines and measures for the training, education, and propaganda directed toward the staff of public security organs. Managing cadres within appropriate power. Overseeing legal system work in public security organs. Developing police force supervision and work regulations and overseeing such supervision processes. Investigating or supervising major law enforcement internal discipline incidents. Defending police officers' due rights in law enforcement.

For the next step, according to the *Plan for Deepening the Reform of Party and State Agencies* as reviewed and passed on the 3rd Plenum of the 19th Communist Party of China (CPC) Central Committee, and the State Council Agency Reform Plan as reviewed and passed at the 1st session of the 13th National People's Congress (NPC), and the Plan for the Layout of Special Agencies, Agencies, Offices, and Public Institutions Directly Subordinate to the State Council, as deliberated and adopted at the 1st executive meeting of the State Council, functions of the Ministry of Public Security will undergo necessary adjustments.

II Departmental Budget Unit Composition

Due to a reorganization still underway, the architecture of the Ministry of Public Security is disclosed here in the pre-reorganization form, including the General Office, the Personnel Training Bureau, the Security Management Bureau, the Crime Investigation Bureau, the Traffic Regulation Bureau, and the Legal System Bureau.

The Ministry of Public Security's 2019 budget covers 31 law enforcement, scientific research, and training units, such as the organs of the Ministry itself, [Kunming] Dog Base of Public Security (公安部警犬基地), the Forensics Center, the Traffic Management Research Institute, People's Public Security University of China, Criminal Investigation Police University of China, and Railway Police College.

The funding for 5 industry-specific police departments, including the public security bureaus of the Ministry of Transport and the Civil Aviation Administration, are not covered by the Ministry of Public Security's 2019 budget, despite the fact that they are listed under the Ministry.

Part II. 2019 Budget Report of the Ministry of Public Security

Departmental Disclosures Table 1

I. Fiscal Appropriation Income and Expenditure Table

Units: Chinese Yuan Renminbi (RMB) 10,000

Income		Expenditure	
Item	Budgeted amount	Item	Budgeted amount
I. Current year income	670,334.78	I. Current year expenditures	1,069,573.36

(i) General public budget allocation	670,334.78	(i) General public services expenditures	11,760.64
(ii) Government fund budget allocation		(ii) Diplomatic expenditures	816,269.20
		(iii) Educational expenditures	112,076.78
II. Balance carried forward from previous year	399,238.58	(iv) Science and technology expenditures	69,854.94
(i) General public budget allocation	396,238.58	(v) Social security and employment expenditures	32,676.48
(ii) Government fund budget allocation	3,000.00	(vi) Health and hygiene expenditures	97.45
		(vii) Housing expenditures	23,837.87
		(viii) Other expenditures	3,000.00
		
		
		II. Balance carried over to following year	
Total income	1,069,573.36	Total expenditures	1,069,573.36

II. General Public Budget Expenditure Table

Units: RMB10,000

Functional classification item		2018 actual amount		2019 budgeted amount			2019 to 2018 YoY Comparison		2019 to 2018 YoY Comparison (excluding National Development and Reform Commission [NDRC] infrastructure construction)		
Item code	Item Name	Actual amount	Actual amount after deducting NDRC infrastructure	Initial Annual Budget			Budgeted amount after deducting NDRC infrastructure	Increase amount	Increase %	Increase amount	Increase %
				Subtotal	Basic expenditures	Project expenditures					
201	General public services expenditures	330.00	330.00					-330.00	-100.00%	-330.00	-100.00%
20111	Disciplinary inspection and supervision	330.00	330.00					-330.00	-100.00%	-330.00	-100.00%
2011105	Institutions abroad	330.00	330.00					-330.00	-100.00%	-330.00	-100.00%
202	Diplomatic expenditures	8,513.23	8,513.23	8,003.23		8,003.23	8,003.23	-510.00	-5.99%	-510.00	-5.99%
20204	International organizations	8,003.23	8,003.23	8,003.23		8,003.23	8,003.23				
2020401	International organization membership fees	4,873.23	4,873.23	4,873.23		4,873.23	4,873.23				
2020402	Donations to international organizations	3,130.00	3,130.00	3,130.00		3,130.00	3,130.00				
20299	Other diplomatic expenditures	510.00	510.00					-510.00	-100.00%	-510.00	-100.00%
2029901	Other diplomatic expenditures	510.00	510.00					-510.00	-100.00%	-510.00	-100.00%
204	General public security expenditures	1,111,544.71	861,320.71	449,322.25	80,612.23	368,710.02	356,997.25	-662,222.46	-59.58%	-504,323.46	-58.55%
20402	Public security	1,111,544.71	861,320.71	449,322.25	80,612.23	368,710.02	356,997.25	-662,222.46	-59.58%	-504,323.46	-58.55%
2040201	Administrative operations	346,038.65	346,038.65	70,550.41	70,550.41		70,550.41	-275,488.24	-79.61%	-275,488.24	-79.61%
2040202	General administrative management	175,639.06	75,639.06	171,479.30		171,479.30	129,269.30	-4,159.76	-2.37%	53,630.24	70.90%
2040203	Institutional services	227.25	227.25	329.40	329.40		329.40	102.15	44.95%	102.15	44.95%
2040204	Security regulation	53,650.31	53,650.31					-53,650.31	-100.00%	-53,650.31	-100.00%
2040206	Crime investigation	33,439.00	33,439.00					-33,439.00	-100.00%	-33,439.00	-100.00%
2040207	Economic crime investigation	3,800.00	3,800.00					-3,800.00	-100.00%	-3,800.00	-100.00%
2040208	Entry and exit control	274,523.91	274,523.91					-274,523.91	-100.00%	-274,523.91	-100.00%
2040211	Drug control	4,580.00	4,580.00					-4,580.00	-100.00%	-4,580.00	-100.00%
2040216	Network operation and maintenance	2,233.59	2,233.59					-2,233.59	-100.00%	-2,233.59	-100.00%
2040217	Detention center management	8,088.20	8,088.20					-8,088.20	-100.00%	-8,088.20	-100.00%
2040218	Police dog breeding and training	11,588.00	11,588.00					-11,588.00	-100.00%	-11,588.00	-100.00%
2040219	Informatization construction	36,314.52	36,314.52	36,244.70		36,244.70	36,244.70	-69.82	-0.19%	-69.82	-0.19%
2040220	Law enforcement			110,871.02		110,871.02	110,871.02	110,871.02		110,871.02	
2040250	Business operations	8,598.22	8,598.22	9,732.42	9,732.42		9,732.42	1,134.20	13.19%	1,134.20	13.19%
2040299	Other public security expenditures	152,824.00	2,600.00	50,115.00		50,115.00		-102,709.00	-67.21%	-2,600.00	-100.00%
205	Educational expenditures	91,084.89	91,084.89	96,595.36	67,401.36	29,191.00	96,592.36	5,507.47	6.05%	5,507.47	6.05%
20502	General education	90,676.39	90,676.39	96,592.36	67,401.36	29,191.00	96,592.36	5,915.97	6.52%	5,915.97	6.52%
2050205	Higher education	90,676.39	90,676.39	96,592.36	67,401.36	29,191.00	96,592.36	5,915.97	6.52%	5,915.97	6.52%
20508	Education and training	408.50	408.50					-408.50	-100.00%	-408.50	-100.00%
2050803	Training expenditures	408.50	408.50					-408.50	-100.00%	-408.50	-100.00%
206	S&T expenditures	89,751.12	86,441.12	60,536.16	38,059.34	22,476.82	58,236.16	-29,214.96	-32.55%	-28,204.96	-32.63%
20603	Applied research	71,357.18	71,357.18	52,656.84	38,059.34	14,597.50	52,656.84	-18,700.34	-26.21%	-18,700.34	-26.21%
2060301	Institutional operations	55,673.79	55,673.79	38,059.34	38,059.34		38,059.34	-17,614.45	-31.64%	-17,614.45	-31.64%
2060302	Public welfare research	15,683.39	15,683.39	14,597.50		14,597.50	14,597.50	-1,085.89	-6.92%	-1,085.89	-6.92%
20605	Technology conditions and services	10,091.61	10,091.61	4,445.00		4,445.00	4,445.00	-5,646.61	-55.95%	-5,646.61	-55.95%
2060503	Special technology conditions projects	10,091.61	10,091.61	4,445.00		4,445.00	4,445.00	-5,646.61	-55.95%	-5,646.61	-55.95%
20699	Other S&T expenditures	8,302.33	4,992.33	3,434.32		3,434.32	1,134.32	-4,858.01	-58.63%	-3,858.01	-77.28%
2069999	Other S&T expenditures	8,302.33	4,992.33	3,434.32		3,434.32	1,134.32	-4,868.01	-58.63%	-3,858.01	-77.28%
208	Social security and employment expenditures	25,314.17	25,314.17	32,523.33	32,523.33		32,523.33	7,209.16	28.48%	7,209.16	28.48%
20805	Retirement from administrative units and public institutions	25,314.17	25,314.17	32,523.33	32,523.33		32,523.33	7,209.16	28.48%	7,209.16	28.48%
2080501	Retirement from centrally managed administrative units	22,497.43	22,497.43	9,848.44	9,848.44		9,848.44	-12,648.99	-56.22%	-12,648.99	-56.22%
2080502	Retirement from public institutions	1,199.96	1,199.96	1,147.36	1,147.36		1,147.36	-52.60	-4.38%	-52.60	-4.38%
2080503	Management institution for retired staff	1,129.41	1,129.41	1,039.00	1,039.00		1,039.00	-90.41	-8.01%	-90.41	-8.01%
2080505	Expenditures on basic pension insurance contributions of administrative units and public institutions	487.37	487.37	15,242.45	15,242.45		15,242.45	14,755.08	3027.49%	14,755.08	3027.49%
2080506	Expenditures on occupational annuity contributions of administrative units and public institutions			5,246.08	5,246.08		5,246.08	5,246.08		5,246.08	
210	Healthcare expenditures	8,164.11	8,164.11	97.45	97.45		97.45	-8,066.66		-8,066.66	

21011	Administrative units and public institutions healthcare	8,164.11	8,164.11	97.45	97.45		97.45	-8,066.66		-8,066.66	
2101101	Administrative units healthcare	1,099.84	1,099.84	58.61	58.61		58.61	-1,041.23	-94.67%	-1,041.23	-94.67%
2101103	Civil servant medical expense subsidies	7,064.27	7,064.27	38.84	38.84		38.84	-7,025.43	-99.45%	-7,025.43	-99.45%
221	Housing expenditures	73,970.00	73,970.00	23,260.00	23,260.00		23,260.00	-50,710.00	-68.55%	-50,710.00	-68.55%
22102	Housing reform expenditures	73,970.00	73,970.00	23,260.00	23,260.00		23,260.00	-50,710.00	-68.55%	-50,710.00	-68.55%
2210201	Housing provident fund	41,500.00	41,500.00	17,150.00	17,150.00		17,150.00	-24,350.00	-58.67%	-24,350.00	-58.67%
2210202	Rent subsidies	970.00	970.00	820.00	820.00		820.00	-150.00	-15.46%	-150.00	-15.46%
2210203	Property purchase subsidy	31,500.00	31,500.00	5,290.00	5,290.00		5,290.00	-26,210.00	-83.21%	-26,210.00	-83.21%
	Total	1,408,672.23	1,155,138.23	670,334.78	241,953.71	428,381.07	575,709.78	-738,337.45	-52.41%	-579,428.45	-50.16%

III. General Public Budget Basic Expenditure Table

Units: RMB10,000

Departmental budget expenditures – economic classification items		2019 Basic Expenditures		
Item code	Item Name	Total	Personnel expenditures	Public expenditures
	Total	241,953.71	184,754.06	57,199.65
301	Salary and benefit expenditures	169,319.80	169,319.80	
30101	Basic salaries	37,103.93	37,103.93	
30102	Subsidies and allowances	66,303.34	66,303.34	
30103	Bonuses	5,689.25	5,689.25	
30106	Meal allowances	2,087.00	2,087.00	
30107	Performance pay	8,032.10	8,032.10	
30108	Basic pension insurance contribution for administrative units and public institutions	16,421.05	16,421.05	
30109	Occupational annuity contributions	6,078.08	6,078.08	
30110	Contributions to employee basic medical insurance	1,400.83	1,400.83	
30111	Civil servant medical expense subsidies contribution	38.84	38.84	
30112	Other social security expenditures	1,157.49	1,157.49	
30113	Housing provident fund	17,150.00	17,150.00	
30114	Medical expenses	141.00	141.00	
30199	Other salary and benefit expenditures	7,716.89	7,716.89	
302	Product and service expenditures	54,539.60		54,539.60
30201	Office expenses	1,721.22		1,721.22
30202	Printing expenses	870.50		870.50
30203	Consulting fees	209.44		209.44
30204	Processing expenses	110.61		110.61
30205	Water fees	1,440.50		1,440.50
30206	Electricity fees	6,928.15		6,928.15
30207	Postage and telecom fees	1,793.53		1,793.53
30208	Heating fees	4,346.30		4,346.30
30209	Property management fees	7,858.60		7,858.60
30211	Business travel expenses	4,948.04		4,948.04
30213	Repair and maintenance costs	6,632.38		6,632.38
30214	Rental expenses	392.50		392.50
30215	Conference expenses	513.60		513.60
30216	Training expenses	461.00		461.00
30217	Official reception expenses	138.00		138.00
30218	Special-use material costs	1,319.00		1,319.00
30225	Special-use fuel costs	1,329.00		1,329.00
30226	Labor expenses	2,653.00		2,653.00
30227	Outsourcing expenses	1,600.56		1,600.56
30228	Union fees	1,675.20		1,675.20
30229	Benefit expenses	312.15		312.15
30231	Operation and maintenance expenses of official vehicles	556.12		556.12
30239	Other transportation expenses	2,455.39		2,455.39
30240	Taxes and surcharges	65.50		65.50
30299	Other product and service expenditures	4,209.31		4,209.31
303	Assistance for individuals and families	15,434.26	15,434.26	
30301	Retirement (离休) pensions	3,692.96	3,692.96	
30302	Retirement (退休) pensions ²	4,291.57	4,291.57	
30304	Death and disability benefits	1,428.00	1,428.00	

² Translator's note: China implements two tracks for civil service retirements and pensions. Retired (离休) civil servants who began working prior to the founding of the PRC in 1949 are in one track. Retired (退休) civil servants who began working after 1949 are in the other.

30305	Living expense subsidies	550.23	550.23	
30307	Medical expense assistance	215.78	215.78	
30308	Scholarships	4,076.40	4,076.40	
30309	Awards	591.03	591.03	
30399	Other assistance for individuals and families	588.29	588.29	
310	Capital expenditures	2,660.05		2,660.05
31002	Office equipment purchase and installation	620.00		620.00
31003	Specialized equipment procurement	710.00		710.00
31006	Major repairs	599.05		599.05
31007	Information network and software purchase, installation, and update	110.00		110.00
31022	Acquisition of intangible assets	20.00		20.00
31099	Other capital expenditures	601.00		601.00

Departmental Disclosures Table 4

IV. General Public Budget Table for the "Three Public" Expenses³

Units: RMB10,000

Early 2018 budgeted amount					Adjusted 2018 budgeted amount					2019 budgeted amount							
Total	Official international travel expenses	Official vehicle purchase and operating expenses			Official reception expenses	Total	Official international travel expenses	Official vehicle purchase and operating expenses			Official reception expenses	Total	Official international travel expenses	Official vehicle purchase and operating expenses			Official reception expenses
		Subtotal	Official vehicle purchase expenses	Official vehicle operating expenses				Subtotal	Official vehicle purchase expenses	Official vehicle operating expenses				Subtotal	Official vehicle purchase expenses	Official vehicle operating expenses	
9902.51	2281.00	6508.72	600.00	5908.72	1112.79	9902.51	2281.00	6508.72	600.00	5908.72	1112.79	5390.78	2136.00	2370.99	942.00	1428.99	883.79

Note: This table "2018 actual amount" is the total amount of budget approved at the beginning of the year and adjustments. For the actual 2018 budget for the "three public" expenses, please refer to figures in 2018's final accounting.

Departmental Disclosures Table 5

V. Government Fund Budget Expenditure Table

Units: RMB10,000

Item code	Item Name	Government Fund Budget Expenditures		
		Total	Basic expenditures	Project expenditures
229	Other expenditures	3,000.00		3,000.00
22960	Charitable lottery expenses and expenditures matching special debt income arrangements	3,000.00		3,000.00
2296099	Charitable lottery expenses for public welfare	3,000.00		3,000.00
	Total	3,000.00		3,000.00

³ Translator's note: The "three public" expenses ("三公"经费) refer to spending on (1) foreign travel, (2) cars and chauffeurs, and (3) official receptions. Chinese auditors pay close attention to these three categories of expenditures because they are often the most visible examples of corruption and waste of public funds.

VI. Overall Departmental Income and Expenditure Table

Units: RMB10,000

Income		Expenditure	
Item	Budgeted amount	Item	Budgeted amount
I. General public budget allocation	670,334.78	I. Current year expenditures	
II. Government fund budget allocation		(i) Diplomatic expenditures	11,760.64
III. Business (事业) income	786,414.99	(II) General public security expenditures	1,240,959.02
IV. Public institution operating income	22,717.95	(iii) Educational expenditures	152,597.36
V. Other income	48,630.78	(iv) Science and technology expenditures	431,912.38
		(v) Social security and employment expenditures	34,129.10
		(vi) Health and hygiene expenditures	97.45
		(vii) Housing expenditures	28,823.15
		(viii) Other expenditures	3,000.00
		...	
Annual Total Income	1,528,098.50	Annual Total Expenditures	1,903,279.10
Undertaking funds used to make up shortfall	4,714.13	Balance carried over to following year	34,592.23
Balance carried forward from previous year	405,058.70		
Total income	1,937,871.33	Total expenditures	1,937,871.33

VII. Departmental Income Table

Units: RMB10,000

Account item		Total	Balance carried forward from previous year	General public budget appropriation income	Government fund budget appropriation income	Business income		Public institution operating income	Income from upper-level subsidies	Income from payments by lower-level units	Other income	Business funds used to make up shortfall
Item code	Item Name					Amount	Educational Income					
202	Diplomatic expenditures	11,760.64	3,757.41	8,003.23								
20204	International organizations	11,360.64	3,357.41	8,003.23								
2020401	International organization membership fees	5,798.43	925.20	4,873.23								
2020402	Donations to international organizations	5,562.21	2,432.21	3,130.00								
20299	Other diplomatic expenditures	400.00	400.00									
2029901	Other diplomatic expenditures	400.00	400.00									
204	General public security expenditures	1,244,592.75	370,877.46	449,322.25	414,572.24		710.00				9,110.80	
20402	Public security	1,244,592.75	370,877.46	449,322.25	414,572.24		710.00				9,110.80	
2040201	Administrative operations	73,136.01	860.58	70,550.41							1,725.02	
2040202	General administrative management	737,385.90	164,906.60	171,479.30	401,000.00							
2040203	Institutional services	329.40		329.40								
2040219	Informatization (信息化) construction	64,773.96	28,529.26	36,244.70								
2040220	Law enforcement	122,473.28	11,602.26	110,871.02								
2040250	Business operations	35,212.45	3,812.01	9,732.42	13,572.24		710.00				7,385.78	
2040299	Other public security expenditures	211,281.75	161,166.75	50,115.00								
205	Educational expenditures	152,647.36	15,484.42	96,592.36	32,055.71	19,555.71	700.00				7,814.87	
20502	General education	152,647.36	15,484.42	96,592.36	32,055.71	19,555.71	700.00				7,814.87	
2050205	Higher education	152,647.36	15,484.42	96,592.36	32,055.71	19,555.71	700.00				7,814.87	
206	S&T expenditures	462,820.88	9,318.78	60,536.16	335,900.83		21,170.00				31,180.98	4,714.13
20603	Applied research	431,122.51	1,674.27	52,656.84	319,726.29		21,170.00				31,180.98	4,714.13
2060301	Institutional operations	415,802.00	951.26	38,059.34	319,726.29		21,170.00				31,180.98	4,714.13
2060302	Public welfare research	15,320.51	723.01	14,597.50								
20605	Technology conditions and services	11,206.97	587.43	4,445.00	6,174.54							
2060503	Special technology conditions projects	11,206.97	587.43	4,445.00	6,174.54							
20699	Other S&T expenditures	20,491.40	7,057.08	3,434.32	10,000.00							
2069999	Other S&T expenditures	20,491.40	7,057.08	3,434.32	10,000.00							
208	Social security and employment expenditures	34,129.10	153.15	32,523.33	1,452.62	1,452.62						
20805	Retirement from administrative units and public institutions	34,129.10	153.15	32,523.33	1,452.62	1,452.62						
2080501	Retirement from centrally managed administrative units	9,949.94	101.50	9,848.44								
2080502	Retirement from public institutions	2,641.37	41.39	1,147.36	1,452.62	1,452.62						
2080503	Management institution for retired staff	1,039.00		1,039.00								
2080505	Expenditures on basic pension insurance contributions of administrative units and public institutions	15,252.71	10.26	15,242.45								
2080506	Expenditures on occupational annuity contributions of administrative units and public institutions	5,246.08		5,246.08								
210	Health and hygiene expenditures	97.45		97.45								
21011	Administrative units and public institutions healthcare	97.45		97.45								
2101101	Administrative units	58.61		58.61								

	healthcare											
2101103	Civil servant medical expense subsidies	38.84		38.84								
221	Housing expenditures	28,823.15	2,467.48	23,260.00		2,433.59		137.95			524.13	
22102	Housing reform expenditures	28,823.15	2,467.48	23,260.00		2,433.59		137.95			524.13	
2210201	Housing provident fund	19,895.08	17.59	17,150.00		2,217.36		17.00			493.13	
2210202	Rent subsidies	1,116.22	247.00	820.00		47.27		1.95				
2210203	Home purchase subsidy	7,811.85	2,202.89	5,290.00		168.96		119.00			31.00	
229	Other expenditures	3,000.00	3,000.00									
22960	Charitable lottery expenses and expenditures matching special debt income arrangements	3,000.00	3,000.00									
2296099	Other charitable lottery expenses for public welfare	3,000.00	3,000.00									
	Total	1,937,871.33	405,058.70	670,334.78		786,414.99	21,008.33	22,717.95			48,630.78	4,714.13

VIII Departmental Expenditure Table

Units: RMB10,000

Item code	Item Name	Total	Basic expenditures	Project expenditures	Payments to upper-level units	Public institution operating expenses	Subsidies for lower-level units
202	Diplomatic expenditures	11,760.64		11,760.64			
20204	International organizations	11,360.64		11,360.64			
2020401	International organization membership fees	5,798.43		5,798.43			
2020402	Donations to international organizations	5,562.21		5,562.21			
20299	Other diplomatic expenditures	400.00		400.00			
2029901	Other diplomatic expenditures	400.00		400.00			
204	General public security expenditures	1,240,959.02	99,813.86	1,141,145.16			
20402	Public security	1,240,959.02	99,813.86	1,141,145.16			
2040201	Administrative operations	73,136.01	73,136.01				
2040202	General administrative management	737,385.90		737,385.90			
2040203	Institutional services	329.40	329.40				
2040219	Informatization construction	64,773.96		64,773.96			
2040220	Law enforcement	122,473.28		122,473.28			
2040250	Business operations	31,578.72	26,348.45	5,230.27			
2040299	Other public security expenditures	211,281.75		211,281.75			
205	Educational expenditures	152,597.36	107,271.94	44,675.42		650.00	
20502	General education	152,597.36	107,271.94	44,675.42		650.00	
2050205	Higher education	152,597.36	107,271.94	44,675.42		650.00	
206	S&T expenditures	431,912.38	368,293.50	47,018.88		16,600.00	
20603	Applied research	400,214.01	368,293.50	15,320.51		16,600.00	
2060301	Institutional operations	384,893.50	368,293.50			16,600.00	
2060302	Public welfare research	15,320.51		15,320.51			
20605	Technology conditions and services	11,206.97		11,206.97			
2060503	Special technology conditions projects	11,206.97		11,206.97			
20699	Other S&T expenditures	20,491.40		20,491.40			
2069999	Other S&T expenditures	20,491.40		20,491.40			
208	Social security and employment expenditures	34,129.10	34,129.10				
20805	Retirement from administrative units and public institutions	34,129.10	34,129.10				
2080501	Retirement from centrally managed administrative units	9,949.94	9,949.94				
2080502	Retirement from public institutions	2,641.37	2,641.37				
2080503	Management institution for retired staff	1,039.00	1,039.00				
2080505	Expenditures on basic pension insurance contributions of administrative units and public institutions	15,252.71	15,252.71				
2080506	Expenditures on occupational annuity contributions of administrative units and public institutions	5,246.08	5,246.08				
210	Health and hygiene expenditures	97.45	97.45				
21011	Administrative units and public institutions healthcare	97.45	97.45				
2101101	Administrative units healthcare	58.61	58.61				
2101103	Civil servant medical expense subsidies	38.84	38.84				
221	Housing expenditures	28,823.15	28,823.15				
22102	Housing reform expenditures	28,823.15	28,823.15				
2210201	Housing provident fund	19,895.08	19,895.08				
2210202	Rent subsidies	1,116.22	1,116.22				
2210203	Property purchase subsidy	7,811.85	7,811.85				
229	Other expenditures	3,000.00		3,000.00			
22960	Charitable lottery expenses and expenditures matching special debt income arrangements	3,000.00		3,000.00			
2296099	Other charitable lottery expenses for public welfare	3,000.00		3,000.00			
	Total	1,903,279.10	638,429.00	1,247,600.10		17,250.00	

Part III. Description of 2019 Departmental Budget

2019 marks the 70th anniversary of the People's Republic of China. It is also a critical year for forming a well-off society in an all-round way (全面建成小康社会). Public security authorities are facing complicated and uncertain international trends, as well as mounting domestic pressure to uphold social stability amid the ongoing reform. Under the firm leadership of the Party Central Committee and the State Council, the Ministry of Public Security will thoroughly implement the spirit of the 19th Party Congress, the 2nd and 3rd Plenums of the 19th CPC Central Committee, and the Central Economic Work Conference. We will follow the guidance of the Political and Legal Affairs Committee of the CPC Central Committee and study and implement the spirit of the series of important speeches by General Secretary Xi Jinping. We will actively adapt to new domestic and international trends, strictly adhere to our overall responsibility of maintaining political and social stability, always keep in mind our guidelines of being loyal to the Party, serving the people, fairly enforcing laws, and strictly disciplining ourselves. We will unswervingly support and strengthen the absolute leadership of the Party over public security authorities by firmly establishing the "Four Consciousnesses,"⁴ by upholding the "Four Confidences,"⁵ and implementing the "Two Upholds."⁶ We will comprehensively practice the overall national security outlook and the development ideology of taking the people as the center, adhere to the keynote of seeking progress while maintaining stability, and persist in the directive of building the police force in a politically conscious way (政治建警) and running police forces strictly. Through the campaign of "Implement the New Mission, Protect the Anniversary Ceremony with Loyalty," and powered by more deeply carrying out the strategy of reforming a strong police force and the public security big data strategy, our objective is to achieve informatized (信息化) and modernized public security work that is in accord with rule of law, and to achieve a normalized, specialized, and professionalized police force. Supported by the collective wisdom and power of the police force, we will defend the country's political security and social stability with strict, solid, and detailed standards, striving to create a stable and sound political environment for the 70th anniversary ceremony and to lay a solid foundation for the final stage of forming a well-off society in an all-round way. The Ministry of Public Security's budget work will actively adapt to requirements raised by the "new normal" for China's economic development, and for fiscal and tax structural reform. We will uphold the directive of giving equal weight to providing assurance and to managing. We will make serving the core mission, serving our operational needs, serving the development of our undertakings, and serving the grassroots front line as our overall requirement. The overall objective is to achieve "a powerful guarantee, standardized management, a solid foundation, quality service, incorruptibility, and high efficiency." Through innovation in the mechanism and deepening reform, we will provide a solid, strong guarantee for and support to public security

⁴ Translator's note: The "four consciousnesses" ("四个意识") are: (1) Political consciousness; (2) consciousness of the big picture; (3) consciousness of the core leadership; and (4) consciousness of falling in line with party directives.

⁵ Translator's note: The "four confidences" ("四个自信") are: Confidence in the path, theory, system, and culture of socialism with Chinese characteristics.

⁶ Translator's note: The "two upholds" ("两个维护") are: Firmly uphold General Secretary Xi Jinping as the core of the CPC Central Committee and his core status throughout the entire party, and firmly uphold the authority of and the centralized unified leadership of the CPC Central Committee.

work.

I. Description of the Ministry's 2019 Fiscal Appropriation Income and Expenditure Budget

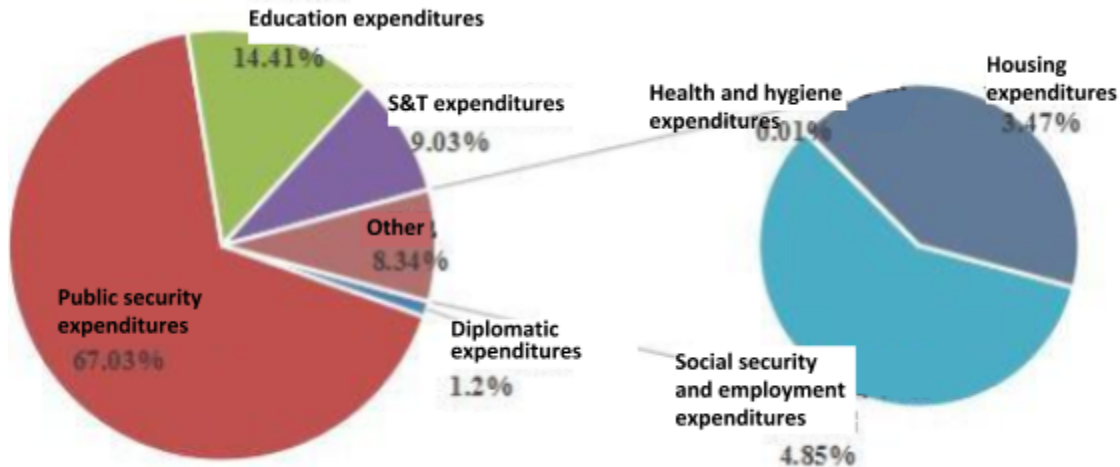
In 2019, the Ministry of Public Security's total income and expenditure budget is RMB 10,695,733,600. Income includes: A current year general public budget appropriation income of RMB 6,703,347,800, a balance carried forward from previous year of RMB 3,992,385,800 (estimated carried forward amount by November 2018, may differ from the actual carried forward amount as shown in 2018's final accounting record). Expenditures include: Diplomatic expenditures of RMB 117,606,400, public security expenditures of RMB 8,162,692,000, education expenditures of RMB 1,120,767,800, S&T expenditures of RMB 698,549,400, social security and employment expenditures of RMB 326,764,800, health and hygiene expenditures of RMB 974,500, housing expenditures of RMB 238,378,700, and other expenditures of RMB 30,000,000.

II. Description of Basic Expenditures in the Ministry's 2019 General Public Budget

The Ministry of Public Security's 2019 general public budget fiscal appropriation expenditure is RMB 6,703,347,800, a decrease of RMB 7,383,374,500 from 2018's actual expenditure amount (the total of 2018 beginning of the year fiscal appropriation plus annual adjustments). One of the reasons is that according to requirements of institutional reform, budgets of relevant organs must be transferred. The other reason is that In accordance with the spirit of the Party Central Committee and the State Council regarding belt-tightening, in 2019, expenditures on non-essential and non-key projects such as professional equipment, emergency supplies, and information system building will be reduced by no less than 5%, but the expenditures for crime investigation and handling of major cases or events will be guaranteed. This is reflected in the relevant expenditure details.

(1) Structure of General Public Budget Fiscal Appropriation Expenditures

In the 2019 departmental budget, fiscal appropriations from the annual general public budget are spent on the following expenditures: **Diplomatic (type)** expenditures of RMB 80,032,300, or 1.2%; **public security (type)** expenditures of RMB 4,493,222,500, or 67.03%; **education (type)** expenditures of RMB 965,923,600, or 14.41%; **S&T (type)** expenditures of RMB 605,361,600, or 9.03%; **social security and employment (type)** expenditures of RMB 325,233,300, or 4.85%; **health and hygiene (type)** expenditures of RMB 974,500, or 0.01%; and **housing (type)** expenditures of RMB 232,600,000, or 3.47%. Items and proportions are shown as the following:



(2) Actual Spending of General Public Budget Fiscal Appropriation Expenditures

1. The 2019 budget for **general public services (type) disciplinary inspection and supervision (sub-type) representative and outpost agency (sub-type)** is RMB 0, a decrease of RMB 3,300,000 from 2018's actual budget amount. The primary reason is that according to the opinion of the Central Commission for Discipline Inspection, representative agency funding shall no longer be listed in the Ministry's budget.
2. The 2019 budget for **diplomatic (type) international organizations (sub-type) international organization membership fees (item)** is RMB 48,732,300, which is basically the same as the amount executed in 2018.
3. The 2019 budget for **diplomatic (type) international organizations (sub-type) international organization donations (item)** is RMB 31,300,000, which is basically the same as the amount executed in 2018. This mostly covers donations to Interpol, United Nations Office on Drugs and Crime, and the United Nations Action for Cooperation Against Trafficking in Persons.
4. The 2019 budget for **diplomatic (type) other diplomatic expenditures (sub-type) other diplomatic expenditures (item)** is RMB 0, a decrease of RMB 5,100,000 from the amount executed in 2018. This is mainly due to the end of the civil police riot squad's peacekeeping mission in Liberia in 2019.
5. The 2019 budget for **public security expenditures (type) public security (sub-type) administrative operations (item)** is RMB 705,504,100, a decrease of RMB 2,754,882,400 or 79.61% from the amount executed in 2018. This is mainly due to the reduction of the budget units after the institutional reform.
6. The 2019 budget for **public security expenditures (type) public security (sub-type) general administrative management (item)** is RMB 1,714,793,000, a decrease of RMB 41,597,600 or 2.37% from the amount

executed in 2018. This is mainly due to the reduction of the number of infrastructure projects arranged by the National Development and Reform Commission.

Excluding the infrastructure funding arranged by the National Development and Reform Commission, the item “general administrative management” has a total budget for 2019 of RMB 1,292,693,000, an increase of RMB 536,302,400 or 70.9% from the amount executed in 2018. The increase is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.

7. The 2019 budget for **public security expenditures (type) public security (sub-type) institutional services (item)** is RMB 3,294,000, an increase of RMB 1,021,500 or 44.95% from the amount executed in 2018.
8. The 2019 budget for **public security expenditures (type) public security (sub-type) security management (item)** is RMB 0, a decrease of RMB 536,503,100 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.
9. The 2019 budget for **public security expenditures (type) public security (sub-type) crime investigation (item)** is RMB 0, a decrease of RMB 334,390,000 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.
10. The 2019 budget for **public security expenditures (type) public security (sub-type) economic crime investigation (item)** is RMB 0, a decrease of RMB 38,000,000 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.
11. The 2019 budget for **public security expenditures (type) public security (sub-type) entry and exit regulation (item)** is RMB 0, a decrease of RMB 2,745,239,100 from the amount executed in 2018. The primary reason is that 9 exit and entry border inspection centers are no longer covered by the Ministry's budget planning following institutional reform.
12. The 2019 budget for **public security expenditures (type) public security (sub-type) drug control (item)**: The budget amount for 2019 is RMB 0, a decrease of RMB 45,800,000 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.
13. The 2019 budget for **public security expenditures (type) public security (sub-type) network operation and maintenance (item)** is RMB 0, a decrease of RMB 22,335,900 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.

14. The 2019 budget for **public security expenditures (type) public security (sub-type) detention and correction facilities management (item)**: The budget amount for 2019 is RMB 0, a decrease of RMB 80,882,000 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.
15. The 2019 budget for **public security expenditures (type) public security (sub-type) police dog breeding and training (item)**: The budget amount for 2019 is RMB 0, a decrease of RMB 115,880,000 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments in accordance with the latest accounting items list.
16. The 2019 budget for **public security expenditures (type) public security (sub-type) informatization construction (item)**: The budget amount for 2019 is RMB 362,447,000, a decrease of RMB 698,200 or 0.19% from the amount executed in 2018. This is primarily spent on expenditures relating to information network construction and system operations and maintenance.
17. The 2019 budget for **public security expenditures (type) public security (sub-type) law enforcement (item)** is RMB 1,108,710,200, a new expenditure accounting item added in 2019. This is primarily spent on exhaustive expenditures related to law enforcement activities and procurement expenditures for the purchasing or rental of property for use in operations, and for police equipment and devices.
18. The 2019 budget for **public security expenditures (type) public security (sub-type) operation (item)**: The budget amount for 2019 is RMB 97,324,200, an increase of RMB 11,342,000 or 13.19% from the amount executed in 2018. The increase is caused by additional staffing and remedial subsidies and allowances, as required by regulations, owed to relevant units.
19. The 2019 budget for **public security expenditures (type) public security (sub-type) other public security expenditures (item)**: The budget amount for 2019 is RMB 501,150,000, a decrease of RMB 1,027,090,000 or 67.21% from the amount executed in 2018. This is mainly due to the reduction of one-time expenditure items and expenditure item adjustments in accordance with the latest accounting items list.

Excluding the infrastructure funding arranged by the National Development and Reform Commission, the item “other public security expenditures” has a total budget for 2019 of RMB 0, a decrease of RMB 26,000,000 from the amount executed in 2018. The decrease is primarily the result of expenditure item adjustments.

20. The 2019 budget for **education expenditures (type) general education (sub-type) higher education (item)** is RMB 965,923,600, an increase of RMB 59,159,700 or 6.52% from the amount executed in 2018. The

increase is primarily from the Ministry's efforts to improve its affiliated colleges' teaching facilities and to develop world-class universities and world-class curricula (双一流).

21. The 2019 budget for **education expenditures (type) education and training (sub-type) education expenditures (item)** is RMB 0, a decrease of RMB 4,085,000 from the amount executed in 2018. The main reason is that police officer recruitment and training at 9 centers are no longer included in the Ministry's annual budget.
22. The 2019 budget for **S&T expenditures (type) applied research (sub-type) institutional operations (item)** is RMB 380,593,400, a decrease of RMB 176,144,500 or 31.64% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform.
23. The 2019 budget for **S&T expenditures (type) applied research (sub-type) public welfare research (item)** is RMB 145,975,000, a decrease of RMB 10,858,900 or 6.92% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform.
24. The 2019 budget for **S&T expenditures (type) technology conditions and services (sub-type) technology conditions projects (item)** is RMB 44,450,000, a decrease of RMB 56,466,100 or 55.95% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan have been reduced in the wake of institutional reform.
25. The 2019 budget for **S&T expenditures (type) other S&T expenditures (sub-type) other S&T expenditures (item)**: The budget amount for 2019 is RMB 34,343,200, a decrease of RMB 48,680,100 or 58.63% from the amount executed in 2018. This is mainly due to the reduction of the number of infrastructure projects arranged by the National Development and Reform Commission, and due to fewer one-time expenditures.

Excluding the infrastructure funding arranged by the National Development and Reform Commission, the item "other S&T expenditures" has a total budget for 2019 of RMB 11,343,200, a decrease of RMB 38,580,100 or 77.28% from the amount executed in 2018. The decrease is primarily because of one-time expenditure items arranged for 2018 that do not occur in 2019.

26. The 2019 budget for **social security and employment expenditures (type) retirement from administrative units (sub-type) retirement from centrally managed administrative units (item)**: The budget amount for 2019 is RMB 98,484,400, a decrease of RMB 126,489,900 or 56.22% from the amount executed in 2018. This is mainly due to the fact that the pensions of former personnel in 2019 are now included in social security payments, decreasing the Ministry's need for pension payouts.
27. The 2019 budget for **social security and employment expenditures (type)**

retirement from administrative units (sub-type) retirement from public institutions (item): The budget amount for 2019 is RMB 11,473,600, a decrease of RMB 526,000 or 4.38% from the amount executed in 2018. This is mainly due to fewer employee retirements in 2019.

28. The 2019 budget for **social security and employment expenditures (type) retirement from administrative units (sub-type) retirement management institutions (item):** The budget amount for 2019 is RMB 10,390,000, a decrease of RMB 904,100 or 8.01% from the amount executed in 2018. This is mainly due to the decrease in the number of employees.
29. The 2019 budget for **social security and employment expenditures (type) retirement from administrative units (sub-type) administration units and public institutions basic pension insurance contribution (item):** The budget amount for 2019 is RMB 152,424,500, an increase of RMB 147,550,800 or 3,027.49% from the amount executed in 2018. This is mainly due to the increase in pension insurance contributions of state administrative units; employees of public institutions are now added into accounting.
30. The 2019 budget for **social security and employment expenditures (type) retirement from administrative units (sub-type) expenditures on occupational annuity contributions of administrative units and public institutions (item)** is RMB 52,460,800. An accounting item that did not apply in 2018. This added item is for expenditures on occupational annuity contributions of administrative units and active employees of public institutions.
31. The 2019 budget for **health and hygiene expenditures (type) administrative units and public institutions healthcare (sub-type) administrative units healthcare (item)** is RMB 586,100, a decrease of RMB 10,412,300 or 94.67% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform.
32. The 2019 budget for **health, hygiene, and family planning (type) administrative units and public institutions healthcare (sub-type) civil servant medical expense subsidies (item)** is RMB 388,400, a decrease of RMB 70,254,300 or 99.45% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform.
33. The 2019 budget for **housing (type) housing reform expenditures (sub-type) housing provident fund (item):** The budget amount for 2019 is RMB 171,500,000, a decrease of RMB 243,500,000 or 58.67% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform.

34. The 2019 budget for **housing (type) housing reform expenditures (sub-type) rental subsidies (item)**: The budget amount for 2019 is RMB 8,200,000, a decrease of RMB 1,500,000 or 15.46% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform.
35. The 2019 budget for **public security expenditures (type) public security (sub-type) home purchase subsidies (item)**: The budget amount for 2019 is RMB 52,900,000, a decrease of RMB 262,100,000 or 83.21% from the amount executed in 2018. The primary reason is that the number of units covered by the budget plan has been reduced in the wake of institutional reform, and that according to state regulations, funds carried forward from previous years are now used for home purchase subsidies.

III. Description of Basic Expenditures in the Ministry's 2019 General Public Budget

In the Ministry of Public Security's 2019 general public budget, basic expenditures total RMB 2,419,537,100. Basic expenditures are: Personnel expenditures and office expenditures incurred to ensure the normal operation of units, institutions and their completion of routine work tasks. Specifically, personnel expenditures include wage personnel expenditures such as basic salaries and subsidies and allowances, as well as non-wage expenditures such as food allowances, scholarships and grants, and retirement pensions. Office expenditures include items such as office expenses, printing expenses, utility fees, property management fees, office equipment purchase fees, and such. Specifically:

Personnel expenditures account for RMB 1,847,540,600, which mainly include: Basic wages, subsidies and allowances, bonuses, food allowances, performance-based wages, pension insurance for administrative units and public institutions, occupational pensions, basic employee health insurance, civil servant medical expense subsidies, other social security expenditures, housing provident fund contributions, medical expenses, other salary and benefit expenditures, retirement pensions, death and disability benefits, living expense subsidies, medical expense subsidies, financial aid, incentives, and other individual and family subsidies.

Office expenditures account for RMB 571,996,500, which mainly include: Office expenses, printing expenses, consulting expenses, processing expenses, water fees, electricity fees, postage and telecom fees, heating fees, property management fees, travel expenses, maintenance and repair fees, rental expenses, conference expenses, training expenses, official reception expenses, special material fees, uniform and equipment purchase expenses, labor expenses, outsourcing (委托业务) expenses, union fees, benefit expenses, maintenance expenses of official vehicles, other transportation expenses, taxes and surcharges, other product and service expenditures, office equipment purchase and installation, special equipment purchases and installation, major repairs, information network and software purchases, installation, and updating, intangible asset purchases, and other capital expenditures.

IV. The Ministry's 2019 General Public Budget Expenditure for the "Three Public" Expenses

The Ministry of Public Security's fiscal appropriation for 2019's "three public" expenses

budget is RMB 53,907,800. Specifically: RMB 21,360,000 for official international travel expenses; RMB 9,420,000 for official vehicle purchase expenses; RMB 14,289,900 for official vehicle operating expenses; RMB 8,837,900 for official reception expenses. The 2019 budget amount represents a decrease of RMB 45,117,300 from the planned and actual budget amount of 2018 (the combined amount of approved fiscal appropriation at the beginning of 2018 and subsequent adjustments). Excluding a decrease of RMB 43,450,000 as a result of units being transferred out of the Ministry's budget plan in the institutional reform, a further decrease of RMB 1,667,300 is made as a response to the State Council's call for "belt tightening" ("紧日子"), practicing strict economy, and combating waste, reducing the budget by 3%.

V. Government Fund Budget Expenditures of the Ministry

For 2019, the Ministry of Public Security's government fund budget expenditures account for RMB 30,000,000, primarily spent on the Ministry's anti-drug concern (禁毒关爱) project.

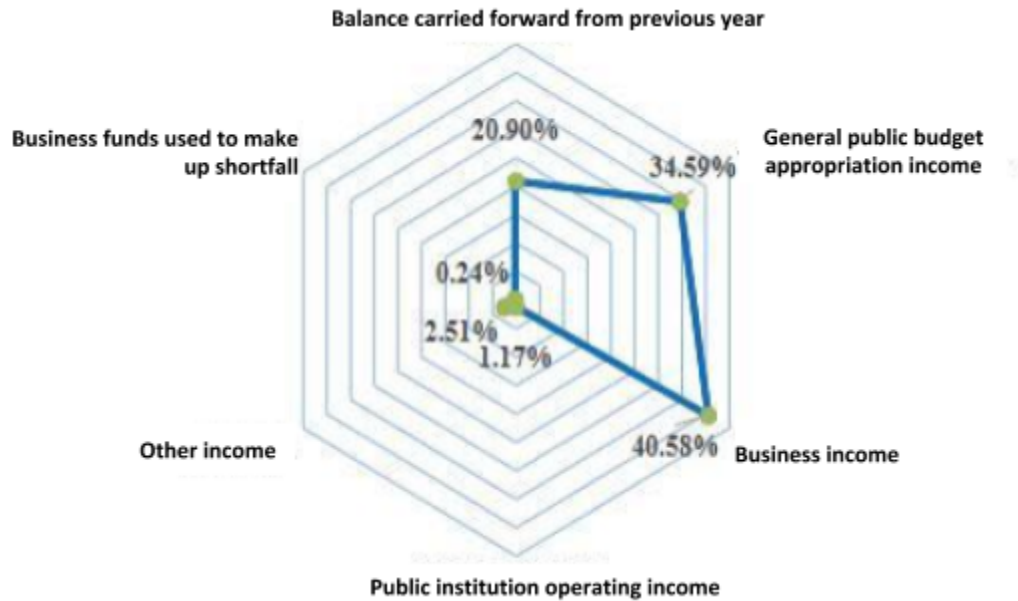
VI. Description of the Ministry's 2019 Departmental Income and Expenditure Budget

Following comprehensive budgeting principles, all income and expenditures of the Ministry of Public Security are managed in the departmental budget. The total budget income for 2019 includes: Current year general public budget appropriation income of RMB 6,703,347,800, business income (事业收入) of RMB 7,864,149,900, public institution operating income of RMB 227,179,500, other income of RMB 486,307,800, business funds used to make up a shortfall of RMB 47,141,300, and the balance carried forward from the previous year of RMB 4,050,587,000 (estimated carried forward amount by November 2018, may differ from the actual carried forward amount as shown in 2018's final accounting record).

The total budget expenditures for 2019 account for RMB 19,378,713,300, including: Diplomatic expenditures of RMB 117,606,400, public security expenditures of RMB 12,409,590,200, education expenditures of RMB 1,525,973,600, S&T expenditures of RMB 4,319,123,800, social security and employment expenditures of RMB 341,291,000, health and hygiene expenditures of RMB 974,500, housing expenditures of RMB 288,231,500, other expenditures of RMB 30,000,000, and RMB 345,922,300 carried forward into the next year.

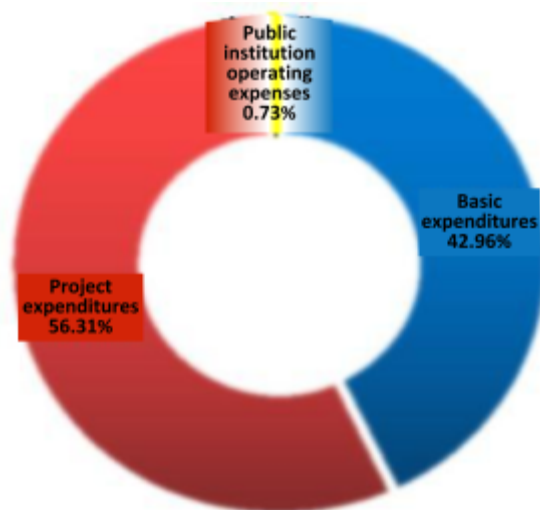
VII. Description of the Ministry of Public Security's 2019 Income

The Ministry of Public Security's 2019 income budget is RMB 19,378,713,300, of which, RMB 4,050,587,000 was carried over from the previous year, accounting for 20.91%; general public fiscal appropriation income is RMB 6,703,347,800, accounting for 34.59%; business income is RMB 7,864,149,900, accounting for 40.58%; public institution operating income is RMB 227,179,500, accounting for 1.17%; other income is RMB 486,307,800, accounting for 2.51%; and funds used to make up the shortfall are RMB 47,141,300, accounting for 0.24%. Items and proportions are shown as the following:



VIII. Description of the Ministry of Public Security's 2019 Expenditure

In 2019, the Ministry of Public Security's total expenditure budget is RMB 19,032,791,000. Of total expenditures, basic expenditures are RMB 6,384,290,000, accounting for 33.54%; project expenditures are RMB 12,476,001,000, accounting for 65.55%; and operating expenditures of public institutions are RMB 172,500,000, accounting for 0.91%. Expenditures and proportions are shown as the following:



IX. Matters in Need of Explanation

(1) Major projects submitted to the National People's Congress (NPC) for review. For 2019, the Ministry of Public Security submitted the project "Production and Issuance of Public Security Credentials," which is supervised by the National Immigration Administration, to the NPC. Information regarding this project will be disclosed by the National Immigration Administration on demand.

(2) Description of institutional operation funding, arrangement and spending. In 2019, the fiscal appropriations budget for institutional operation funding is RMB 281,503,700, a decrease of RMB 490,674,900 compared with 2018. This is primarily because the number of units covered by the budget plan was reduced in the wake of institutional reform.

(3) Description of government procurement. In 2019, the total budget for government procurement is RMB 7,415,667,400. Specifically, the budget for government procurement of goods is RMB 3,114,788,800, the budget for government procurement for projects is RMB 1,963,999,200, and the budget for government procurement of services is RMB 2,336,879,400.

(5) Description of possession and use of state-owned assets. By July 2018, the Ministry of Public Security and its subsidiary units owned a total of 769 vehicles, including: 33 used by department-level leading cadres (active and retired), 271 for general office purposes (including those for critical communication and emergency purposes at various units), 85 for general law enforcement and duties, 110 for special professional technologies, and 270 for other purposes. Vehicles for “other purposes” primarily are medium- and large-size passenger vehicles for transporting police officers, prison vans for transporting important criminals, ambulances, police dog transportation vehicles, and student driver training vehicles. There were 389 units (sets) of general use equipment with a unit value over RMB 500,000, and 138 units (sets) of special use equipment with a unit value over RMB 1,000,000.

For the 2019 budget, the Ministry of Public Security will purchase 45 vehicles, 3 units (sets) of general purpose equipment with unit values of RMB 500,000 and above and 25 units (sets) of specialized equipment with unit values of RMB 1 million and above.

(5) Description of budget performance. In 2018, all of the Ministry's performance objectives were covered, involving general public budget allocations of RMB 6,970,997,500; and there were 3 projects included under the departmental key performance evaluation pilot program, involving general public budget allocations of RMB 216,470,000. In 2019, all of the Ministry's performance objectives are covered, involving general public budget allocations of RMB 10,177,748,800; and there are 5 projects included under the departmental key performance evaluation pilot program, involving general public budget allocations of RMB 322,579,500.

(6) Description of classified matters. Budgets and items of diplomatic and public security categories in the Ministry of Public Security's departmental budget plan have been identified by the National Administration of State Secrets Protection as classified information. According to the definition of classified matters and relevant laws and regulations, these are excluded from publicly disclosed budget plans.

Part IV. Glossary

I. Fiscal appropriation income: Funds allocated by the central government in the current year.

II. Business income: The income earned by public institutions through professional business activities and auxiliary activities. For example, tuition and dormitory fees of universities and colleges under the Ministry of Public Security, and the income generated by professional and auxiliary services of affiliated S&T units, such as police communications and

dispatching, information network security, certificate counterfeiting prevention, and professional product testing.

III. Public institution operating income: Refers to income derived by public institutions from engaging in non-independent accounting operations activities undertaken outside of its professional activities and auxiliary activities; For example, income generated by the sales of prototype products of Ministry-affiliated S&T units in non-independent accounting operation activities.

IV. Other income: Refers to income other than "government allocation income," "business income," and "public institution operating income" described above. This income is mainly derived from property sales and interest on deposits as per the relevant regulations.

V. Business funds used to make up the balance of income and expenditures: Refers to the operating funds accumulated in previous years (funds drawn down and used to make up the balance of income and expenditure in future years in accordance with national regulations, after offsetting the income and expenditures of the public institution for the current year) that public institutions use to make up the balance of income and expenditures in the current year, under circumstances in which they expect that the current year's "government allocation income," "business income," "public institution operating income" and "other income" will be insufficient to cover the current year's expenditures.

VI. Balance carried forward from previous year: Refers to the funds that were not used up in prior years and are carried over to the current year but continue to be used for their original intended purposes. (The figure in the budget plan is an estimate.)

VII. General public services (type) discipline inspection and supervision (sub-type) representative and outpost agency (item): Dedicated business expenditure for the discipline inspection group in the Ministry of Public Security, as the representative of the Central Commission for Discipline Inspection, to perform its work.

VIII. Diplomatic expenditures (type) international organizations (sub-type) international organization membership fees (item): The membership fees paid by the Ministry of Public Security to take part in international organizations with the approval of the Chinese government.

IX. Diplomatic expenditures (type) international organizations (sub-type) donations to international organizations (item): Pledges, disaster relief, gifts, and other donations made by the Ministry of Public Security to international organizations in the name of the Chinese government.

X. Diplomatic expenditures (type) other diplomatic expenditures (sub-type) other diplomatic expenditures (item): Expenditures for the Ministry of Public Security to perform public law enforcement or security cooperation services.

XI. Public security expenditures (type) public security (sub-type) administrative operations (item): Basic expenditures to ensure the normal operation and routine work of the Ministry of Public Security's administrative units and public institutions managed according to the Civil Servant Law (including the Ministry itself, Qincheng Prison, nine exit and entry border inspection terminals, three securities crime investigation bureaus, and the Police Equipment

and Supply Stockpile Center).

XII. Public security expenditures (type) public security (sub-type) general administrative management (item): Expenditures without dedicated budget items for the Ministry of Public Security's administrative units and public institutions managed according to the Civil Servant Law, such as police legislation, equipment purchases and maintenance, and operation and maintenance of premises and auxiliary facilities.

XIII. Public security expenditures (type) public security (sub-type) institutional services (item): Expenditures of the [Ministry's] Internal Service Center to perform logistics and support services, such as regular office building repair, to ministry organs.

XIV. Public security expenditures (type) public security (sub-type) security management (item): Expenditures incurred by the Ministry of Public Security to perform its security management duties.

XV. Public security expenditures (type) public security (sub-type) crime investigation (item): Expenditures incurred by the Ministry of Public Security to perform its crime investigation activities.

XVI. Public security expenditures (type) public security (sub-type) economic crime investigation (item): Expenditures incurred by the Ministry of Public Security to perform its economic crime investigation activities.

XVII. Public security expenditures (type) public security (sub-type) entry and exit regulation (item): Expenditures incurred by the Ministry of Public Security to perform entry and exit management work, including the deportation of "three unlawful" foreigners,⁷ the production and management of entry and exit documentation, and entry and exit border inspection.

XVIII. Public security expenditures (type) public security (sub-type) drug control (item): Expenditures incurred by the Ministry of Public Security to perform counter-narcotics activities.

XIX. Public security expenditures (type) public security (sub-type) network operation and maintenance (item): Expenditures incurred by the Ministry of Public Security for the rental, operation, maintenance, and software development of various private and local area networks.

XX. Public security expenditures (type) public security (sub-type) detention and correction facilities management (item): Expenditures incurred by detention and correction facilities under the Ministry of Public Security.

XXI. Public security expenditures (type) public security (sub-type) police dog breeding and training (item): Expenditures incurred by police dog centers of the Ministry of Public Security to breed and train police dogs.

XXII. Public security expenditures (type) public security (sub-type) informatization construction (item): Expenditures incurred by the Ministry of Public Security for building and

⁷ Translator's note: The "three unlawful" foreigners ("三非"外国人) refers to foreigners in China who are guilty of unlawful employment, unlawful entry, or unlawful residence.

upgrading information systems.

XXIII. Public security expenditures (type) public security (sub-type) law enforcement (item): Expenditures incurred by the Ministry of Public Security for administrative enforcement, criminal justice, crime investigation, and related activities.

XXIV. Public security expenditures (type) public security (sub-type) undertaking operations (item): Expenditures incurred by public institutions affiliated with the Ministry of Public Security for their normal operation and routine work.

XXV. Public security expenditures (type) public security (sub-type) other public security expenditures (item): Expenditures incurred by the Ministry of Public Security to perform public security tasks not included in the aforementioned items.

XXVI. Educational expenditures (type) general education (sub-type) higher education (item): Expenditures for ordinary, full-time, state-approved colleges and universities of the Ministry of Public Security (including graduate education).

XXVII. Educational expenditures (type) education and training (sub-type) training expenditures (item): Expenditures incurred by the Ministry of Public Security for officer enrollment and training for entry and exit border inspection terminals.

XXVIII. S&T expenditures (type) applied research (sub-type) institutional operations (item): Basic expenditures of S&T units affiliated with the Ministry of Public Security.

XXIX. S&T expenditures (type) applied research (sub-type) public welfare research (item): Expenditures incurred by S&T units affiliated with the Ministry of Public Security for public welfare research.

XXX. S&T expenditures (type) technology conditions and services (sub-type) technology conditions projects (item): Expenditures incurred by S&T units affiliated with the Ministry of Public Security to improve technology conditions, such as special expenditures to provide S&T literature and information, network environment support, and other necessary S&T conditions.

XXXI. S&T expenditures (type) other S&T expenditures (sub-type) other S&T expenditures (item): Expenditures incurred by S&T units affiliated with the Ministry of Public Security for S&T research work not included in aforementioned S&T expenditure items.

XXXII. Social security and employment expenditures (type) retirement from administrative units (sub-type) retirement from centrally managed administrative units (item): Personnel and public expenditures for retired personnel from administrative units under the Ministry of Public Security.

XXXIII. Social security and employment expenditures (type) retirement from administrative units (sub-type) retirement from public institutions (item): Expenditures for retired personnel from centrally managed public institutions under the Ministry of Public Security. Personnel expenditures for those in retirement from non-centrally managed education and S&T units shall be accounted for in items with corresponding functions, and are thus not included here in this item.

XXXIV. Social security and employment expenditures (type) retirement from

administrative units (sub-type) retirement management institutions (item): Basic and project expenditures incurred by the Ministry of Public Security for institutions responsible for the management of retired personnel.

XXXV. Social security and employment expenditures (type) retirement from administrative units (sub-type) administration units and public institutions basic pension insurance contribution (item): The contribution to basic pension insurance plans of active employees at units under the Ministry of Public Security that participate in local pension insurance programs.

XXXVI. Social security and employment expenditures (type) retirement from administrative units (sub-type) expenditures on occupational annuity contributions of administrative units and public institutions (item): The contribution to occupational annuity plans of active employees at units under the Ministry of Public Security that participate in local pension insurance programs.

XXXVII. Health and hygiene expenditures (type) administrative units and public institutions healthcare (sub-type) administrative units healthcare (item): The contribution to basic medical insurance plans for Ministry of Public Security units located outside Beijing and participating in local medical insurance programs as centrally arranged by the central fiscal authorities.

XXXVIII. Health and hygiene expenditures (type) administrative units and public institutions healthcare (sub-type) civil servant medical expense subsidies (item): The expenditure on civil servant medical expense subsidies for Ministry of Public Security units located outside Beijing and participating in local medical insurance programs as centrally arranged by the central fiscal authorities.

XXXIX. Housing (type) housing reform expenditures (sub-type) housing provident fund (item): The housing provident fund is a long-term housing savings contribution paid by the unit (单位) and its employees in accordance with the provisions of the *Regulations on the Management of the Housing Provident Fund*. This policy began in the mid-1990s and is generally implemented among employees in government agencies, enterprises, and institutions across the country. The minimum contribution ratio is 5% and the maximum contribution ratio is 12% of the employee's salary from the previous year. This program has been implemented for nearly 20 years. The contribution base of administrative units includes civil service position salary, grade salary, government agency worker position salary and technical grade (job title) salary, one-time year-end bonuses, a special position allowance, and hardship and remote area allowances, as well as working allowances and living allowances issued after standardization. The contribution base of public institutions includes position wages, salary wages, performance-based wages, hardship and remote area allowances, and special post allowances according to unified national regulations.

XXXX. Housing (type) housing reform expenditures (sub-type) rental subsidy (item): The rental subsidy was approved by the State Council and subsidies for the increase in the rent standard for public housing of central units in Beijing, and began in 2000. Central units in Beijing determine the rent subsidy according to the number of active employees and retirees and the corresponding subsidy standard. The monthly subsidy per capita is RMB 90.

XXXXI. Housing (type) housing reform expenditures (sub-type) property purchase subsidy: Property purchase subsidies are paid in accordance with the provisions of the *Circular of the State Council on Further Deepening the Urban Housing System Reform and Accelerating Housing Construction* ([1998] No. 23.) Since the discontinuation of housing allocation in kind in the second half of 1998, subsidy funds for the monetization reform of housing distribution are disbursed to employees without housing or with non-compliant housing in areas with a housing price-to-income ratio of more than four. Central administrative units have been issuing property purchase subsidy funds since 2000, and local administrative units successively started to issue house purchase subsidy funds from 1999. Enterprises will determine the issuance of this subsidy according to the situations of their units. Central units in Beijing implement this subsidy in accordance with the standard stipulated in the *Notice of the General Office of the CPC Central Committee Communicating the Ministry of Construction and other Units "Several Opinions on Improving the Housing System of Central and State Organs in Beijing"* ([2005] No. 8.) Central units outside Beijing implement this subsidy in accordance with the policy provisions and standards of the monetization reform of housing distribution of the local people's government.

XXXXII. Basic expenditures: These are personnel expenditures and office expenditures incurred to ensure the normal operation of the institutions and their completion of routine work tasks.

XXXXIII. Project expenditures: These are expenditures in addition to basic expenditures that are incurred to complete special administrative tasks and business development goals.

XXXXIV. Public institution operating expenses: The expenses incurred by public institutions through non-independent accounting business activities other than professional business activities and auxiliary activities.

XXXXV. Carry forward to next year: Funds in the budget of one year which could not be used as originally planned due to changes in objective conditions. These funds must be carried forward to the next year, when they must continue to be used for their original purpose. (The figure in the budget plan is an estimate.)

XXXXVI. "Three public" expenses: These are managed in the central fiscal budget, referring to the use of fiscal appropriations from central departments to cover the expenses of official international travel, official vehicle purchases and operation, and official receptions. Official international travel expenses are the international travel expenses, inter-city travel expenses once abroad, accommodation expenses, dining expenses, training expenses, and miscellaneous expenses of staff on official business during official international travel. Official vehicle purchase and operating expenses include vehicle purchase expenses (including tax), rental expenses, fuel expenses, repair expenses, tolls, insurance expenses, and safety reward expenses. Official reception expenses include the various expenditures on official receptions (including for foreign guests) as per relevant regulations.

XXXXVII. Institutional operations funding: This refers to funds used to purchase goods and services in order to ensure the operation of administrative units (including public institutions managed according to the Civil Servants Law), including office and printing fees, postage and telecommunications fees, business travel expenses, conferencing fees, benefit

expenses, daily maintenance fees, special materials and general equipment purchase fees, office space utility fees, office space heating fees, office space property management fees, official vehicle operations and maintenance fees, and other expenses.